Dignity, Access, Participation and Safety

Operationalizing Gender and Diversity in Disaster Management

AHA Centre Executive (ACE) Programme
October 2017
Christina Haneef
Objectives

- **To understand importance** of mainstreaming gender and diversity in different sectors within disaster management

- Introduction to **IFRC’s approach** and guiding frameworks

- **To feel confident to articulate** the reasons that we should implement gender- and diversity-sensitive programming and some practical ways to achieve it

- Confident in the **practical use of tools** - IFRC Minimum Standard Commitments to Gender and Diversity
Speed debating
In disaster response we are so busy. Addressing gender and diversity must wait.
In a disaster response, trying to meet the distinct needs of people with a disability represents an unacceptable burden on limited resources.
In disasters the elderly are dependent and always need help
Group exercise

Adolescent/teenage girls; woman or child?

In our emergency programmes, it makes no difference as long as they are included in the overall number.
What do we hear about gender and diversity?

COMMON CHALLENGES
- Too busy
- No resources
- Not a priority
- I do not know how to do it
- It is for someone else to do
## Core Concepts

<table>
<thead>
<tr>
<th>Sex</th>
<th>Gender</th>
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</thead>
<tbody>
<tr>
<td>Biological differences</td>
<td>Social differences</td>
</tr>
<tr>
<td>Male, female</td>
<td>Masculine, feminine</td>
</tr>
<tr>
<td>Born male or female; difficult to change</td>
<td>We become masculine or feminine. Changes across the life-cycle, within and between cultures, traditions and beliefs</td>
</tr>
<tr>
<td>Binary opposites</td>
<td>Degrees of masculinity and femininity – society sets the bar on attitudes, behaviours etc.</td>
</tr>
</tbody>
</table>
Sex or Gender?

• Females can get pregnant
• Males have testicles, females have ovaries
• In some countries, women have to cover their heads when they go outside the house
• Women are the main care-givers (for children, aging parents, sick and disabled)

• Males have deeper voices after puberty
• Women tend to do more of the housework than men
• Females breastfeed
Defining ‘gender’

- Gender - a confusing and a contested term (not only women)
- Gender as a concept refers to the social differences between men and women
- Provides us a lens through which we can view and understand the attitudes, behaviors, roles and expectations put on men and women as a result of being male or female
- Gender as an analytical tool
- Gender (equality) as a strategy or an approach
Diversity

...The respect and acceptance of the differences between people
Gender and Diversity

Sexual and Gender-based Violence (S/GBV)

An umbrella term for any harmful act that results in, or is likely to result in, physical, sexual or psychological harm or suffering to a person on the basis of their gender.

A result of gender inequality and abuse of power.

Includes but not limited to: sexual violence, domestic violence, trafficking, forced/early marriage, forced prostitution, sexual exploitation and abuse, and denial of resources, opportunities and services.
VIOLENCE INCREASES IN DISASTERS

- individuals relying on harmful coping mechanisms such as alcohol and drugs
- crowded insecure environments
- pre-existing risks of violence
- research shows increases of violence against of 6-301%
- increased individual and community stress
- collapse of protective systems

INCREASE IN VIOLENCE

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IFRC’s approach

- The IFRC’s gender and diversity work is not a separate or new component

- It is rooted in its humanitarian mandate & fundamental principles, to prevent and alleviate human suffering without discrimination and to protect human dignity.

- The RCRC recognizes that women and men have different capacities, strengths, needs and vulnerabilities which can impact their resilience to disasters
**Gender and Diversity**

**Organisational Policies and Tools**

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**Gender policy**

**Introduction**

The rationale for integrating a gender perspective in International Red Cross and Red Crescent Societies’ humanitarian programs is to protect and promote human dignity, and gender equality ensures that there is no differentiation of resources and benefits, in accordance with international human rights and humanitarian law.

The purpose of this policy is to define the main approach towards gender issues in Red Cross and Red Crescent Societies.

**Scope**

The Federation’s focus is on gender, rather than specific to the roles, responsibilities, needs, interests and capacities. These are influenced by social and cultural factors. Therefore, it is important to recognize that gender relations in society and, accordingly, gender differences in specific contexts, may have different roles and impacts. Gender sensitivity and awareness are key components in defining the role of men and women in programmes and activities.

This policy provides the basis for the Federation and National Societies to ensure that gender differences are taken into account in relation to core programmes defined in Strategy 2020, such as disaster relief, disaster preparedness, health and promotion of human rights values.

**Development**

With regard to gender issues, the goal of the Federation is to ensure that all Red Cross and Red Crescent programs benefit men and women equally, according to their different needs and roles. The equal participation of men and women as agents of change is recognized in the National Societies and the Federation’s Strategic Plan.

Each National Society and the Federation as a whole is committed to acting in the best interest of women and men in achieving the goal, in particular recognizing that:

- natural disasters, war, social and political instability may affect men and women differently and that Red Cross and Red Crescent’s activities and programmes must respond to and mitigate the impact on men and women;
- the integration of a gender perspective into Red Cross and Red Crescent action is an important strategy towards the fulfilment of the Federation’s humanitarian mandate to improve the lives of the most vulnerable.

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**Minimum standard commitments**

to gender and diversity in emergency programming

**Pilot Version**

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Organisational Policies and Tools

- Sexual and gender-based violence: joint action on prevention and response (IFRC-ICRC)
- Strategic framework on disability inclusion
Gender and Diversity
The Gender, Diversity and Gender-based Violence Quiz
<table>
<thead>
<tr>
<th>Age Category</th>
<th>Percentage</th>
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<tbody>
<tr>
<td>% of world’s population aged between 0 and 14 years</td>
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<td>% of world’s population aged between 15 and 24 years</td>
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<td>% of world’s population aged between 25 and 54 years</td>
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<td>% of world’s population aged between 55 and 64 years</td>
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<tr>
<td>% of world’s population aged over 65 years</td>
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### Age

<table>
<thead>
<tr>
<th>Age Range</th>
<th>% of World’s Population</th>
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<tr>
<td>0-14 years</td>
<td>26%</td>
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<tr>
<td>15-24 years</td>
<td>17%</td>
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<td>25-54 years</td>
<td>41%</td>
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<td>55-64 years</td>
<td>8%</td>
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<tr>
<td>Over 65 years</td>
<td>8%</td>
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</tbody>
</table>
Pregnancy

___% of women of reproductive age (i.e. 15 - 45 years), including refugees and IDPs, are pregnant at any given time.

Is it 7%, 10%, 20% or 25%?

20%
Gender and Diversity

Disability

| Around ____% of the total world's population live with a disability |
| ____% of the world's poorest people with some kind of disability |

15%, 20%, 2%
Gender and Diversity

Disability

| Around ____% of the total world's population live with a disability | 15% |
| ____% of the world's poorest people with some kind of disability | 20% |
Being lesbian, gay, bisexual, transgender or intersex is illegal in how many countries?

Is it 25, 47 or 76?

76 countries (or 78 depending ‘countries’)

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Violence

- What % of women have reported experiencing physical violence by either an intimate and/or non-intimate partner in their lifetime?

- In Cambodia?
- In Vietnam?

Is it 5%, 13%, 22%, 35% or 50%
Violence

- What % of women have reported experiencing physical violence by either an intimate and/or non intimate partner in their lifetime?
  - In Cambodia? 22%
  - In Vietnam? 35%
Gender and Diversity

Violence

- What % of the 4.5 million people forced into sexual exploitation are women and girls?

Is it 75, 88 or 98%?

98%
How often does an adolescent girl die as a result of violence in the world?

Is it every 30, 20 or 10 minutes?

Every 10 minutes
How many countries only recognise female victims of rape? 42, 62 or 82

62
**Why does it matter in our approach to disasters?**

Women, girls and boys are 14 times more likely to die during a disaster than are men.

- Indian Ocean Tsunami, 2004: +80% fatalities women
- Japan earthquake: 65% of casualties 60+
- Cyclone Nargis, 2008: 61% deaths women

**Accountability**  
**Cost effective**  
**Do no harm**  
**Quality**  
**Address vulnerability**  
**Fundamental Principles**
Impartiality, non-discrimination

The scene of a (mega) disaster
Inside disaster Haiti - trailer

“Everything needs to be done at once but we just can’t”

Jean-Pierre Taschereau, IFRC Team Leader

What challenges do you see in integrating gender and diversity in disaster response?
Prioritisation

- Due to funding limitations, not always possible to reach everyone.
- Need to target and prioritise most vulnerable.
- Assess, and develop beneficiary selection and prioritisation criteria
- Need to consult with affected community
- Ensure transparency and communication – safety and security of staff
Gender and Diversity

Beneficiary Registration

- Opportunity to understand population’s assistance and protection needs (Quan/Qual data can be collected)
- Is the basis for planning programmes and immediate response
- *Individual registration* – especially for protection needs
- Where individual registration not feasible, ensure individual registration of persons with specific needs (secondary data).

*If you’re not counted, then your needs don’t count*
Needs Assessments – Gender & Diversity Analysis

Who is affected? Why and how are they affected? What are their distinct needs, protection concerns and priorities?

Sex- and age-disaggregated data (SADD) – data broken out by sex and age (or age group)

**Dependent on programme focus or how data will be used

<table>
<thead>
<tr>
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<th>13-17</th>
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</table>
Gender analysis examines relationships between females and males; their roles, responsibilities, access to and control of resources and constraints they face relative to each other.

Diversity analysis – examines the distinct reality of being a particular age/age group, disabled and other contextual factors (e.g. minority group, ethnicity, etc.)

This should be used across all assessments and in advance of assessments/registrations to understand local context.
Gender and diversity analysis


Who controls what? How? Where? When? Why? (Decision making and control = Power) e.g. money, land, assets


Challenges in collecting and analysing SADD

- No harmonised way to collect SADD & GD analysis
- Different people in chain of collection, analysis and design
- If collected, who does the analysis? (Who has capacity?)
- If collected and analysed, who feeds/how is this fed into project design?
Needs Assessments – Gender & Diversity Analysis

Price of not including a gender and diversity analysis

- We limit the effectiveness of humanitarian operations
- Humanitarian operations do not reach the most vulnerable
- Potential to deepen pre-crisis inequalities
- We do not meet donor requirements
Thank you!

Any questions?
Inside the disaster – survivors
Exercise

Minimum Standard Commitments to Gender and Diversity in Emergency Programming

- **Seven sectors** – health, food, WASH, shelter (and settlements), livelihoods, NFIs
- **Four Commitments** (with corresponding standards)
  - D – dignity
  - A – access
  - P – participation
  - S – safety
How can we apply this?

Dignity  Safety

Access  Participation
Exercise

- Each person’s distinct needs – health, food, WASH, shelter (and settlements), livelihoods, NFIs
- Each person’s protection risks and capacities
- Consider issues such as referrals and partnerships
- 10 minutes with ‘your’ person; rotate for three minutes with each person in the gallery; stop when back where you started.
- Does each point noted address the survivor’s dignity (D), access to assistance (A), participation (P) and/or safety (S)