



ASEAN CONSULTATION MEETING

RESEARCH RESULTS OF GENDER-BASED VIOLENCE PREVENTION AND RESPONSE BEFORE, DURING AND AFTER DISASTERS IN INDONESIA, LAO PDR AND THE PHILIPPINES

Concept Note

Summary


This concept note – shared by IFRC with the ASEAN Committee on Disaster Management (ACDM) Working Group on Prevention and Mitigation – proposes an inter-sectoral consultation with the ten ASEAN Member States on the initial results of the Joint Study on Gender-Based Violence (GBV) in Disasters in ASEAN. In particular, ASEAN bodies proposed to be consulted are the following: i) ASEAN Committee on Women (ACW); ii) the ASEAN Commission on the Promotion and Protection of Women and Childrens' Rights (ACWC); and iv) the ACDM Working Group on Prevention and Mitigation.

As a background, the proposal to conduct the Joint Study on Gender Based Violence (GBV) in Disasters in ASEAN was endorsed by the ACDM Working Group on Prevention & Mitigation in March 2017, and was subsequently endorsed at the 30th ACDM Meeting in Vientiane, Lao PDR in April 2017. The joint study is implemented as part of the AADMER Work Programme 2016-2020, Priority Programme 4: Protect, and covers Indonesia, Lao PDR and the Philippines. The study aims to better understand how public authorities and humanitarian actors can prevent and better respond to gender based violence during and after disasters.

Research results illustrate that:

- 1) GBV is a common daily occurrence, addressed only by long-term community-based interventions, targeting women, girls, men and boys.
- 2) Disasters do heighten the risks to GBV. Both governmental and non-governmental humanitarian actors must improve their GBV prevention and response mechanisms, multi-sectoral coordination and service provision and community-based programming addressing the needs of survivors.
- 3) GBV in any context has negative impacts on survivors' rights, livelihood, resilience and overall social protection.

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4) Men and boys are not being adequately engaged in communities to prevent and respond to GBV

GBV is an issue faced by all the communities participating in this research project. It can often be life threatening, impacting a survivor's daily life, dignity, rights, livelihoods and health. This research illustrates that the risks to GBV are exacerbated during natural disaster situations, especially if it is a large-scale disaster such as Typhoon Haiyan in the Philippines and in prolonged situations of temporary housing for affected populations.

In all three countries, household survey respondents expressed that early marriage and domestic violence were "harmful incidents for women and girls" that occurred in the immediate aftermath of the disaster. Respondents in Aceh and Bima, who had left their homes during the disaster also shared that unsafe temporary housing environments triggered an increase in sexual harassment. Respondents who left their homes during Typhoon Haiyan also listed trafficking of adolescent boys and girls as harmful incidents that occurred after the disaster. Focus Group Discussion (FGD) participants spoke about the lack of separate "comfort rooms" or toilets for women and men, overcrowding, too few safe spaces for women and children in temporary housing and no separation of men and women in several evacuation centers. The majority of respondents expressed that adolescent girls, followed by adolescent boys and elderly women, are the most vulnerable to GBV both during disaster and non-disaster time. Some of the key factors that increase the risk to GBV, shared married respondents in all three countries, are the lack of employment, lack of security and children losing or being abandoned during disaster time.

In all three countries, there was a call for strengthening village level dispute resolution, the roles of community leaders, a greater emphasis on livelihoods and increased awareness not just on GBV, but how to build healthier relationships within a family setting.

Regarding disaster preparedness, management and response, it is clear from this research that "disaster responders" and actors addressing needs of GBV survivors are not working together. The Philippines has good legal frameworks both for disaster management and GBV prevention and response, however, reducing the risks of GBV is not taken into consideration for standard operating procedures and contingency plans made by "disaster responders." Being able to build referral pathways, a survivor-centered approach, strengthening of relevant service sectors, security and design measures in temporary housing, increased participation of women in shelter management committees and during relief distributions – are just some of the key preventative measures to reduce the risks to GBV during natural disasters. **Please see the most recent version of the report for more information.**

Consultation Objectives

This consultation aims to provide a platform for participants to:

- 1) Share the methodology of conducting the research in Indonesia, Lao PDR and the Philippines;



- 2) Present the results from the collaborative research initiative on the issues of gender and gender-based violence (GBV) in emergencies¹, with a specific focus on GBV before, during and after disasters in the ASEAN region;
- 3) Discuss and develop recommendations for consideration of ACDM, ACW and ACWC and how these recommendations can be jointly addressed together with relevant partners;
- 4) Provide guidance on how the research results would inform ASEAN's regional cooperation on disaster management towards the promotion of the welfare and protection of the rights of women and girls; and;
- 5) Discuss and identify the next steps for the collaborative research initiative, including additional country studies and programmatic follow-up activities.

The research initiative, undertaken by IFRC, Lao Red Cross, Palang Merah Indonesia, Philippines Red Cross and the ACDM Working Group on Prevention and Mitigation, was implemented in Indonesia, Lao PDR and the Philippines.

Expected outcomes

- 1) Present the results from the collaborative research initiative on the issues of gender and gender-based violence (GBV) in emergencies², with a specific focus on GBV before, during and after disasters in the ASEAN region;
- 2) Develop recommendations for consideration of ACDM, ACW and ACWC to be jointly addressed with relevant partners;
- 3) Provide guidance on sharing the results with other relevant ASEAN bodies and stakeholders; and
- 4) Identify next steps for the collaborative research initiative, including additional country studies and programmatic follow-up activities.

Consultation participants

- 1) ASEAN Committee on Disaster Management (ACDM) - Working Group on Prevention and Mitigation;
- 2) ASEAN Committee for Women (ACW);
- 3) ASEAN Commission on the Promotion and Protection of Women and Childrens' Rights (ACWC);



- 4) IFRC Asia-Pacific Regional Office; IFRC Country Cluster Support Team Bangkok; IFRC Country Cluster Support Team Jakarta;
- 5) Philippines Red Cross; Palang Merah Indonesia; Lao Red Cross
- 6) ICRC Jakarta;
- 7) AHA Center Jakarta; and
- 8) Relevant external partners.

Programme Agenda

**ASEAN Consultation Meeting of the Research Result on Gender-Based Violence Prevention & Response Before, During and After Disaster in Indonesia, Lao PDR and the Philippines
2nd – 3rd May 2018 at Grand Kemang Hotel, Jakarta, Indonesia**

May 2nd, 2018

Time	Activity
08:30 - 9:00 am	Registration
09:00 - 9:30 am	Opening remarks <i>Mr Giorgio Ferrario, Head of Country Cluster Support Team and Representative to ASEAN of IFRC</i> <i>Mr Vilayphong Sisomvang, Deputy Director General, Ministry of Labor and Social Welfare, Lao PDR – and representing ASEAN Disaster Management Committee Working Group on</i> <i>Ms Sharon Armstrong, Development Assistance Director, Embassy of Canada</i>



09:30 - 10:30 am	<p>Session 1: Overview of the consultation:</p> <p>Setting the Objectives</p> <p>Discussing expected outcomes</p> <p>ASEAN bodies share their insights on objectives and outcomes</p> <p><i>Facilitated by Mr Ahmed Husein, Senior National Society Development Manager, IFRC Country Cluster Support Team and Ms Priyanka Bhalla, Gender-Based Violence Advisor, IFRC Asia-Pacific Regional Office</i></p>
10:30 - 10:45 am	Coffee break
10:45 – 12:30 pm	<p>Session 2: GBV in disasters in ASEAN</p> <p>Presentation One: ASEAN to share information on the regional landscape on disaster management and the promotion and protection of women and children’s rights – <i>Mr Miguel Musngi, Senior Officer, Poverty Eradication and Gender Division, ASEAN Secretariat</i></p> <p>Presentation Two: IFRC to share the global and IFRC perspective on GBV in other regions what the Red Cross Red Crescent is doing and the background of the study – <i>Ms Priyanka Bhalla, Gender-Based Violence Advisor, IFRC Asia-Pacific Office</i></p> <p>Presentation Three: Disaster law as the overarching frame – <i>Ms Pauline Caspellanarce, Regional Disaster Law Officer, IFRC</i></p> <p>Discussion Time</p> <p><i>Chair and Facilitator: Mr Vilayphong Sisomvang, Deputy Director General, Ministry of Labor and Social Welfare, Lao PDR</i></p>
12:30 – 02:00 pm	Lunch
02:00 – 04.30 pm	<p>Session 3: The Research Project: Key Results and Recommendations</p> <p>Presentation One: The Philippines <i>Ms Evelyn Lacsina (Lead Researcher) and Ms Norwina Eclarinal (International relations and Partnerships Office, Philippines Red Cross)</i></p> <p>Presentation Two: Indonesia <i>Mr Ahmed Husein (Lead Researcher) and Ms Deasy Sujatiningrani (Planning, Research and Development Bureau, Palang Merah Indonesia)</i></p> <p>Presentation Three: Lao PDR <i>Ms Ketkeo Oupalavong (Lead Researcher) and Mr Kovit Pholsena (Volunteer, Lao Red Cross)</i></p> <p>Discussion Time</p>



	<i>Chair and Facilitator: Ms Priyanka Bhalla, Gender-Based Violence Advisor, IFRC, Asia-Pacific Office</i>
6pm onwards	Disaster Law Mapping Launch and Reception

May 3rd, 2018

Time	Activity
08:30 - 9:00 am	Registration
09:00 – 09:30 am	Review of Day One and Objectives for Day Two <i>Mr Ahmed Husein, Senior National Society Development Manager, IFRC Country Cluster Support Team</i>
09:30 - 10:30 am	Session 4: Presentation of mapping of disaster laws and protection related laws in Philippines, Indonesia and Lao PDR – interlinkages and gaps <i>Ms Pauline Caspellanarce, Regional Disaster Law Officer, IFRC</i> <i>Ms Priyanka Bhalla, Gender-Based Violence Advisor, IFRC</i>
10:30 - 10:45 am	Coffee break
10:45 am – 12:00 pm	Session 5: Cross-sectoral collaboration Presentation One: On Gender Mainstreaming during disasters <i>Country Representative for ACW – TBD</i> <i>IFRC experience and best practices – Ms Warongrong Tatrakom (Ying), DRR Project Officer, IFRC Country Cluster Support Team, Bangkok</i> Presentation Two: On Social Protection <i>Mr Herve Gazeau, DRR Manager, IFRC Country Cluster Support Team, Bangkok</i> Presentation Three: On Elimination of Violence Against Women and Children – Progress on the Regional Plan of Action and Links to Research Recommendations <i>Country Representative for ACWC - TBD</i> <i>Chair and Facilitator: Mr Miguel Musngi, Senior Officer, Poverty Eradication and Gender Division, ASEAN Secretariat</i>
12:00 – 01:00 pm	Lunch



01:00 – 03.00 pm	<p>Break out groups</p> <p>(participant list for each breakout group will be distributed in advance):</p> <p>Topic one: Discussion on how to link results to ASEAN social protection guidelines <i>Lead Facilitator: Mr Herve Gazeau</i></p> <p>Topic two: Discussion on how to operationalize recommendations with different ASEAN mechanisms during disasters <i>Lead Facilitator: Ms Priyanka Bhalla</i></p> <p>Topic three: Discussion on next steps for the collaborative research initiative <i>Lead Facilitator: Mr Ahmed Husein</i></p>
03:00 - 03:15 pm	Coffee break
03:15 – 04:30 pm	Report back from each breakout group
04:30 – 05:00 pm	Closing: Finalization of key next steps (including dissemination of report to other member states for ACW and ACWC and other ASEAN bodies)