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Guidelines for

IMPLEMENTING THE INTEGRATED COMMUNITY DISASTER PLANNING MODEL





INTRODUCTION

COM 1994-2003, the Integrated Community Disaster Planning Programme was implemented as a special project of the Philippine National Red Cross. It was special in many ways: the decentralised mode of implementing the programme; the partnership support provided by the Danish Red Cross and Danish International Development Agency; the integration of disaster mitigation projects jointly supported by Local Government Units; and most importantly, the adoption of a community-based approach to disaster management which emphasises prevention, mitigation and preparedness.

AFTER ALMOST TEN YEARS of developing this special project into a model, the need to institutionalise the approach in disaster management has become imperative. The programme was successful in drawing the participation of both the communities and the LGUs in disaster management. The experience gained in implementing the programme showed the potentials of the various local institutions which can be harnessed, developed and equipped so that they

themselves would become self-reliant in defending themselves against disasters and in responding to emergency situation.



FROM BEING A PILOT PROGRAMME, the ICDPP emerges into a MODEL, hence the ICDPM. There are some changes introduced to facilitate the integration in the regular disaster management services like the implementation of the mitigation projects has become a main responsibility of the LGUs, with the PNRC chapter staff acting as facilitators and assisting them in capacity building for disaster management.

THE LOCAL CHAPTERS of the Philippine National Red Cross, being the units that are closest to the communities, are given the

challenge to pursue this new approach to disaster management. As a component in developing the capacities of the PNRC chapter staff, there is the need for developing materials that can help them in understanding and implementing the ICDPM in their locality. One of these materials is this Training Guide for Implementing the ICDPM.

THESE GUIDELINES are based on the experience of the ICDPP. In November 2002, the ICDPP-PNRC came out with a leaflet that briefly captures the experience and learning from the ICDPP. Entitled "*Preparing for Disaster: A Community-Based Approach*", the leaflet became the staring point for developing this Training Guide. Through further discussions with the ICDPP staff and selected future users such as chapter administrators, more substance and details were evoked to come out with this initial guides.

THIS GUIDELINE is developed for the PNRC chapters who would be undertaking the ICDPM in their communities. As an initial guide, there could still be areas of concern that require greater attention that are not sufficiently addressed by this material. It is therefore suggested that the experiences in ICDPM implementation be documented to aid in further improving this initial training guide.

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THE INTEGRATED

Community

Disaster

Planning

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simple means, there is a great deal level to hazard The ICDPP collaborate in resources ICDPF addresses the risks that families or and empowering



Why ICDPP?

AS A PILOT PROGRAMME, the ICDPP aimed to seek new ways to supplement the existing preparedness schemes in the organization. From being a largely post-disaster *response*-oriented, it moved towards a more pro-active *preparedness* and mitigation-focused approach.

THE APPROACH IS BASED on the reality that with relatively simple means, there is a great deal that can be done at the community level to lessen the damages caused by the natural hazard situations. The ICDPP seeks to mobilize people in the communities to collaborate in protecting their lives and their resources. ICDPP addresses the risks that individual families or local communities face in a more participatory and empowering manner.

What is the ICDPP?

THE INTEGRATED Community Disaster Planning Programme (ICDPP) seeks to reduce the vulnerability of individual families and communities to natural hazards by providing the communities with adequate knowledge on disaster management.

THE BASIC STRATEGY of the ICDPP is organising and training the local communities through the Barangay Disaster Action Teams (BDAT). They are the backbone of the project, consisting of multi-sectoral representatives whose main role is to serve as Red Cross volunteers for field implementation of the ICDPP approach to disaster interventions. With the mainstreaming of the ICDPP into the regular program of the Disaster Management Services, the program is now considered as a model.

During the last decades, the public and nongovernmental agencies focused on the ability to provide help and rescue to people impacted by disasters. From its vast experience in post-disaster response, the Philippine National Red Cross (PNRC) adopted a new strategy of enhancing the predisaster preparedness capacity. It extended the outreach from the province or municipal level to the communities through the Integrated Community

Disaster

Planning

(ICDPP).

Programme